

General Assembly

February Session, 2022

Substitute Bill No. 313



AN ACT CONCERNING ADOPTION OF THE RECOMMENDATIONS OF THE TASK FORCE TO STUDY CANCER RELIEF BENEFITS FOR FIREFIGHTERS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. (NEW) (Effective July 1, 2022) (a) The Labor Department's
- 2 Division of Occupational Safety and Health shall adopt the International
- 3 Association of Fire Chiefs' Best Practices for Preventing Firefighter
- 4 Cancer.
- 5 (b) The Labor Department's Division of Occupational Safety and
- 6 Health shall additionally adopt a practice requiring not less than two
- 7 sets of turnout gear be provided to firefighters to ensure clean gear is
- 8 worn while any contaminated gear is properly cleaned.
- 9 Sec. 2. Section 31-294j of the general statutes is repealed and the
- following is substituted in lieu thereof (*Effective July 1, 2022*):
- 11 (a) For the purpose of adjudication of claims for payment of benefits
- 12 under the provisions of this chapter, a uniformed member of a paid
- 13 municipal or volunteer fire department, a regular member of a paid
- 14 municipal police department, a constable, as defined in section 31-294i,
- or a member of a volunteer ambulance service shall be eligible for such
- 16 benefits for any disease arising out of and in the course of employment,
- 17 including, but not limited to, hepatitis, meningococcal meningitis,

tuberculosis, Kahler's Disease, non-Hodgkin's lymphoma, and prostate or testicular cancer that results in death or temporary or permanent total or partial disability.

21 (b) Notwithstanding any provision of the general statutes, a firefighter's diagnosis of cancer shall be presumed to arise out of and in 22 23 the course of employment as the result of exposures particular to the 24 duties performed as a firefighter for any condition of cancer affecting 25 the brain, skin, skeletal system, digestive system, endocrine system, 26 respiratory system, lymphatic system, reproductive system, urinary system or hematological system that results in death, or temporary or 27 permanent total or partial disability. This presumption shall only be 28 29 rebutted by clear and convincing evidence of any of the following: (1) 30 The firefighter had a physical examination upon entry into such service, 31 or subsequent to entry, as the case may be, that revealed evidence of the claimed cancer; (2) the firefighter has failed to submit to annual physical 32 33 examinations subsequent to entry into such service or that subsequent physical examinations have revealed evidence of such cancer or a 34 propensity for such cancer; (3) such firefighter has used cigarettes, as 35 36 defined in section 12-285, or any other tobacco products, as defined in 37 section 12-330a, within fifteen years of the diagnosis of the claimed 38 cancer; (4) such firefighter has worked less than at least five years on or 39 after February 1, 2017, as (A) an interior structural firefighter at a paid 40 municipal, state or volunteer fire department, or (B) a local fire marshal, deputy fire marshal, fire investigator, fire inspector or such other class 41 42 of inspector or investigator for whom the State Fire Marshal and the Codes and Standards Committee, acting jointly, have adopted 43 44 minimum standards of qualification pursuant to section 29-298, at the 45 time such cancer is discovered, or should have been discovered; (5) the firefighter has not used respiratory protection and other personal 46 47 protective equipment as described in the federal Occupational Safety 48 and Health Act standards adopted pursuant to 29 CFR 1910.134 and 29 49 CFR 1910.156 for a period of five consecutive years; or (6) the claimed cancer is not one that is known to result from exposure to heat, radiation 50 51 or a known carcinogen as determined by the International Agency for

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- 52 Research on Cancer or the National Toxicology Program of the United
- 53 States Department of Health and Human Services. For purposes of this
- 54 <u>subsection</u>, "interior structural firefighter" means an individual who
- 55 performs fire suppression, rescue or both, inside of buildings or
- 56 <u>enclosed structures that are involved in a fire situation beyond the</u>
- 57 incipient stage, as defined in 29 CFR 1910.155.
- 58 (c) Any individual, who is no longer actively serving as a firefighter
- 59 but who otherwise would fall within the provisions of subsection (a) of
- 60 this section, may apply for benefits under the provisions of this chapter
- 61 not later than five years after the date such individual last served as a
- 62 <u>firefighter</u>.
- 63 (d) A firefighter or other individual, who is eligible for benefits
- 64 pursuant to subsection (a) or (b) of this section, shall be required to
- 65 submit to annual physical examinations, including blood testing, during
- 66 the firefighter or other individual's active service and for a period of five
- 67 years after the date such firefighter or other individual last served as a
- 68 firefighter as a condition of receiving such benefits. An individual who
- 69 no longer serves as a firefighter shall bear the cost of any physical
- 70 examination required under this subsection.
- 71 (e) As an alternative to workers' compensation coverage for work
- 72 related cancer, a fire department may purchase a separate, private
- 73 insurance policy to cover firefighters' illnesses or injuries arising out of
- and in the course of employment. Such policy shall provide benefits that
- are comparable, or better, than workers' compensation benefits.
- Sec. 3. (NEW) (Effective from passage) The Workers' Compensation
- 77 Commission shall maintain a record of all workers' compensation
- 78 claims made by firefighters due to a cancer diagnosis. Not later than
- 79 January first of each year, the Workers' Compensation Commission
- 80 shall submit a report summarizing such records to the joint standing
- 81 committee of the General Assembly having cognizance of matters
- 82 relating to labor.

- Sec. 4. Section 7-313i of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 85 (a) There is established a firefighters cancer relief subcommittee of 86 the Connecticut State Firefighters Association that shall consist of one 87 member from the Connecticut State Firefighters Association, one 88 member from the Connecticut Fire Chiefs Association, one member 89 from the Uniformed Professional Firefighters of the International 90 Association of Firefighters, one member from the Connecticut Fire 91 Marshals Association, and one member from the Connecticut 92 Conference of Municipalities. Such subcommittee shall review claims 93 for wage replacement benefits submitted to the firefighters cancer relief 94 program established pursuant to section 7-313j and provide wage 95 replacement benefits, in accordance with the provisions of subsection 96 (b) of section 3-123, to any firefighter who the subcommittee determines 97 is eligible for such wage replacement benefits pursuant to the provisions 98 of section 7-313j. The subcommittee may determine the weekly wage 99 replacement benefits provided to a firefighter in accordance with the 100 provisions of this chapter and chapter 568.
 - (b) A firefighter who is approved for wage replacement benefits by the subcommittee pursuant to subsection (a) of this section shall be eligible for such benefits on and after July 1, 2019, and for a period determined by the subcommittee, provided such period shall not exceed twenty-four months. The maximum weekly wage replacement benefit under this section shall be determined by the subcommittee, provided such maximum weekly wage replacement benefit shall not exceed one hundred per cent, raised to the next even dollar, of the average weekly earnings of all workers in the state for the year in which the condition of cancer was diagnosed. The average weekly earnings of all workers in the state shall be determined by the Labor Commissioner on or before the fifteenth day of August of each year, to be effective the following October first, and shall be the average of all workers' weekly earnings for the year ending the previous June thirtieth and shall be so determined in accordance with the standards for the determination of

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- average weekly earnings of all workers established by the United States
 Department of Labor, Bureau of Labor Statistics.
- 118 (c) A firefighter may receive wage replacement benefits under this 119 section concurrently with any employer-provided employment 120 benefits, provided the total compensation of such firefighter during 121 such period of receiving benefits under this section shall not exceed such 122 firefighter's pay rate at the time such firefighter was diagnosed with a 123 condition of cancer described in section 7-313j.
- [(d) No firefighter shall receive compensation under this section concurrently with the provisions of chapter 567 or 568 or any other municipal, state or federal program that provides wage replacement benefits.]
 - [(e)] (d) No approval of wage replacement benefits for a firefighter by the subcommittee pursuant to subsection (a) of this section shall be used as evidence, proof or an [acknowledgement] acknowledgment of liability or causation in any proceeding under chapter 568.
 - [(f)] (e) Notwithstanding any other provision of the general statutes, any employer who provides accident and health insurance or life insurance coverage for a firefighter or makes payments or contributions at the regular hourly or weekly rate for the firefighter to an employee welfare plan, shall provide to the firefighter equivalent insurance coverage or welfare plan payments or contributions while the firefighter is eligible to receive or is receiving wage replacement compensation under this section. As used in this section, "employee welfare plan" means any plan established or maintained for such firefighter or such firefighter's family or dependents, or for both, for medical, surgical or hospital care benefits.
 - [(g)] (f) The State Treasurer shall remit wage replacement benefits that are approved by the subcommittee from the firefighters cancer relief account established pursuant to section 7-313h not later than thirty days after such benefits have been approved.

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- Sec. 5. Section 31-284b of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- (a) In order to maintain, as nearly as possible, the income of [employees] claimants who suffer employment-related injuries, any employer who provides accident and health insurance or life insurance coverage for any [employee] claimant or makes payments or contributions at the regular hourly or weekly rate for full-time employees to an employee welfare plan, shall provide to the [employee] claimant equivalent insurance coverage or welfare plan payments or contributions while the [employee] claimant is eligible to receive or is receiving compensation pursuant to this chapter, or while the [employee] claimant is receiving wages under a provision for sick leave payments for time lost due to an employment-related injury. As used in this section, "income" means all forms of remuneration to an individual from his employment, including wages, accident and health insurance coverage, life insurance coverage and employee welfare plan contributions and "employee welfare plan" means any plan established or maintained for employees or their families or dependents, or for both, for medical, surgical or hospital care benefits.
 - (b) An employer may provide such equivalent accident and health or life insurance coverage or welfare plan payments or contributions by: (1) Insuring [his] the employer's full liability under this section in any stock or mutual companies or associations that are or may be authorized to take such risks in this state; (2) creating an injured employee's plan as an extension of any existing plan for working employees; (3) self-insurance; or (4) by any combination of the methods provided in subdivisions (1) to (3), inclusive, of this subsection that he may choose.
 - (c) In the case of an employee welfare plan, an employer may provide equivalent protection by making payments or contributions for such hours of contributions established by the trustees of the employee welfare plan as necessary to maintain continuation of such insurance coverage when the amount is less than the amount of regular hourly or weekly contributions for full-time employees.

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- (d) In any case where compensation payments to an individual for total incapacity under the provisions of section 31-307 continue for more than one hundred four weeks, the cost of accident and health insurance or life insurance coverage after the one-hundred-fourth week shall be paid out of the Second Injury Fund in accordance with the provisions of section 31-349.
- (e) Accident and health insurance coverage may include, but shall not be limited to, coverage provided by insurance or directly by the employer for the following health care services: Medical, surgical, dental, nursing and hospital care and treatment, drugs, diagnosis or treatment of mental conditions or alcoholism, and pregnancy and child care.
- 192 Sec. 6. (*Effective from passage*) The Comptroller shall conduct a study 193 to assess the feasibility of providing pension benefits in circumstances 194 when a firefighter's pension maturity or number of years of service 195 required for the firefighter to receive pension benefits is not met because 196 of an early retirement due to a qualifying work-related cancer or death. 197 Such study shall include an examination of the feasibility of 198 implementing a prorated benefit for such instances. The Comptroller 199 shall report the results of such study and any recommended legislation 200 to the joint standing committee of the General Assembly having 201 cognizance of matters relating to labor.
- Sec. 7. Subsection (d) of section 31-367 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 205 (d) "Employer" means the state and any political subdivision thereof 206 and, except as provided in section 31-369, as amended by this act, any 207 volunteer fire department and any volunteer ambulance company;
- Sec. 8. Section 31-369 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 210 (a) This chapter applies to all employers, employees and places of

- 211 employment in the state except the following: (1) Employees of the
- 212 United States government; [and] (2) working conditions of employees
- over which federal agencies other than the United States Department of
- 214 Labor exercise statutory authority to prescribe or enforce standards or
- 215 regulations affecting occupational safety and health; and (3) any
- 216 <u>volunteer fire department or volunteer ambulance company that is able</u>
- 217 to demonstrate such department or company is regulated by the
- 218 Occupational Safety and Health Act of 1970, 29 USC 651 et seq., as
- amended from time to time.
- (b) Nothing in this chapter shall be construed to supersede or in any
- 221 manner affect any workers' compensation law or to enlarge, diminish or
- 222 affect in any manner common law or statutory rights, duties or liabilities
- of employers or employees, under any law with respect to injuries,
- 224 diseases or death of employees arising out of and in the course of
- 225 employment.
- Sec. 9. Subsection (c) of section 31-382 of the general statutes is
- repealed and the following is substituted in lieu thereof (*Effective from*
- 228 passage):
- (c) Any employer who has received a citation for a violation of the
- 230 requirements of sections 31-369, as amended by this act, and 31-370, of
- 231 any standard or order promulgated pursuant to section 31-372, or of
- 232 regulations adopted pursuant to this chapter, which violation is
- 233 specifically determined not to be of a serious nature, may be assessed a
- 234 civil penalty of up to one thousand dollars for each such violation,
- 235 except any volunteer fire department and any volunteer ambulance
- company shall, for the first such violation, only be issued a written
- 237 warning.
- Sec. 10. (*Effective from passage*) The sum of one million two hundred
- 239 thousand dollars is appropriated to the Firefighter's Cancer Relief
- Account, established pursuant to section 7-313h of the general statutes,
- 241 from the General Fund, for the fiscal year ending June 30, 2023, for
- 242 retroactive pay for the years the annual appropriation of four hundred

243 thousand dollars was deferred.

This act shall take effect as follows and shall amend the following sections:		
Section 1	July 1, 2022	New section
Sec. 2	July 1, 2022	31-294j
Sec. 3	from passage	New section
Sec. 4	from passage	7-313i
Sec. 5	from passage	31-284b
Sec. 6	from passage	New section
Sec. 7	from passage	31-367(d)
Sec. 8	from passage	31-369
Sec. 9	from passage	31-382(c)
Sec. 10	from passage	New section

Statement of Legislative Commissioners:

In Section 5(b)(1), "the employee's full liability" was changed to "the employer's full liability" for accuracy and, in Section 6, "(NEW)" was removed for consistency with standard drafting conventions.

LAB Joint Favorable Subst. -LCO